#### REVIEW

# The Long and Winding Road of Vagus Nerve Stimulation: Challenges in Developing an Intervention for Difficult-to-Treat Mood Disorders

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**Purpose:** The Vagus Nerve Stimulation (VNS) Therapy System has been studied for more than 20 years in patients with severe, treatment-resistant, chronic mood disorder, i.e., difficult-to-treat depression (DTD). This review distills some of the implications of this research for future therapeutic trials in this population.

**Methods:** A narrative review is provided on VNS in DTD. Protocols for a new, large, shamcontrolled trial and a global, longitudinal observational study are described.

**Results:** Following encouraging results in open studies, a randomized, masked, shamcontrolled trial of VNS for DTD failed to demonstrate an effect on the primary outcome. The negative results may have been partly due to inadequate treatment duration (10 weeks). In long-term observational studies, adjunctive VNS, combined with treatment-as-usual (VNS +TAU), was administered to more than 1100 DTD patients and compared with TAU alone in more than 400 patients. VNS+TAU had superior antidepressant effects, but maximal symptom reduction was often observed after 12 months or longer of stimulation. VNS+TAU had also marked superiority in durability of benefit. Sustained levels of symptom reduction below the traditional cutoff for response (i.e. < 50%) were associated with improved quality of life. **Limitations:** Most comparisons of VNS+TAU and TAU were derived from observational, open label studies.

**Conclusion:** The history of VNS in DTD has implications for interventional studies in this population, and perhaps other chronic medical disorders. The slow onset of benefit with VNS necessitates considerably longer controlled observation periods to establish efficacy. Durability of benefit should be routinely incorporated in efficacy assessment. New outcome metrics are needed to both categorically identify clinically meaningful benefit and to integrate information on symptom burden over time.

**Keywords:** vagus nerve stimulation, major depressive episode, difficult-to-treat depression, treatment-resistant depression, antidepressant, efficacy, regulatory process

#### Introduction

There has been explosive growth in the brain stimulation interventions available for psychiatric disorders and particularly unipolar and bipolar depression.<sup>1</sup> The short-term efficacy and safety of transcranial magnetic stimulation (TMS) is now well established,<sup>2–4</sup> with impressive response and remission rates for major depressive episodes (MDE) in routine clinical use.<sup>5,6</sup> In recent years, electroconvulsive therapy (ECT), the oldest biological treatment in continuous use in psychiatry, has undergone improvements that have dramatically reduced its acute and long-term cognitive effects, while preserving efficacy.<sup>7</sup>

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308 I

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ECT is now joined by non-invasive brain stimulation interventions, such as TMS, that are mainly considered for less severe, resistant, or chronic major depressive episodes, and by invasive forms of neuromodulation that are intended for more difficult-to-treat patients, who often have not benefited from or sustained benefit following multiple treatments, including ECT.<sup>8</sup> The concept of difficult-to-treat depression (DTD) has been offered recently to highlight the fact that, amongst patients with treatmentresistant depression (TRD), a substantial subgroup do not initially attain or subsequently sustain response, let alone remission, regardless of the intensity and adequacy of antidepressant treatment.<sup>9,10</sup> For these patients, long-term disease management strategies are of central importance, and treatments that offer sustained benefit are of particular interest. Testing the efficacy of new interventions in DTD is challenging. Few clinical trials examine clinical outcomes integrated over time, even in chronic medical disorders with a fluctuating course, e.g., diabetes mellitus, epilepsy, cardiovascular and neurodegenerative disorders.<sup>11,12</sup> Furthermore, the traditional metrics for designating clinical benefit in standard trials of antidepressant medications may be problematic in DTD, such as classifying clinical response based on a 50% or greater reduction in depressive symptom severity. Recent evidence suggests that smaller degrees of symptomatic improvement in DTD result, nonetheless, in clinically meaningful improvements in quality of life.<sup>13</sup>

The Vagus Nerve Stimulation (VNS) Therapy System is currently the only invasive neurostimulation intervention approved by the US Food and Drug Administration for TRD.14 It fundamentally differs from ECT and TMS as it displays a delayed onset of therapeutic effect, as the percentage of patients meeting traditional response criteria incrementally increases over a one-year or longer stimulation period.<sup>15-21</sup> Furthermore, those patients who show clinical benefit are likely to maintain it over long periods of time.<sup>18,21-24</sup> These characteristics of VNS, slow onset and strong durability, pose challenges in designing clinical trials that adequately quantify its beneficial and adverse effects. Early studies of VNS in TRD used trial designs mainly based on acute treatment phase studies of antidepressant medications, applying the same pharmacological rationale to neuromodulation but without insight into the "electrodynamics" and "electrokinetics" of VNS or neuromodulation in general.

This report presents a narrative review of investigations of VNS in DTD with an emphasis on the implications of this history for designing clinical trials that evaluate the effectiveness and safety of new interventions in this population, where sustained remission may be rarely achieved and where more realistic goals often entail lesser degrees of sustained benefit. This review is restricted to investigations of left cervical VNS in MDE patients, in whom a pulse generator was surgically implanted in the chest wall that delivered electrical signals to a bipolar electrode attached to the left vagus nerve in the neck. In recent years, non-invasive transcutaneous forms of VNS (tVNS) have been developed, using surface electrodes to target the auricular branch of the vagus nerve in the ear or the cervical branch in the neck.<sup>25,26</sup> However, clinical trials of tVNS in MDE patients have been largely non-randomized, small sample studies in populations without known treatment resistance.<sup>27–30</sup> A clinical role for tVNS in MDE has yet to be established.

# Uncontrolled, Open-Label, Pilot Investigations

Interest in VNS as a potential treatment for DTD was first prompted by observations regarding its use in epilepsy. In the early 1990s it was established that repetitive peripheral stimulation of the vagus nerve could arrest seizures in animal models of epilepsy,<sup>31,32</sup> and subsequently that VNS was effective in improving seizure control in patients with medication-resistant epilepsy.<sup>33–35</sup>

These findings were of special interest, as it had long been argued that ECT's anticonvulsant properties, triggered by the seizure termination process, were integral to its efficacy in mood disorders, with the hypothesis that the anticonvulsant effects of ECT reflected enhanced GABAergic inhibition.<sup>36–38</sup> The critical role of anticonvulsant medications in the acute and long-term management of mood disorders underscored the possibility that the long-term anticonvulsant effects of VNS might also be of benefit to some patients with DTD.<sup>39,40</sup>

Another consideration that prompted interest in VNS in DTD was the fact that stimulation of cranial nerves provides a unique method for modulating deep brain nuclei using peripheral stimulation.<sup>41</sup> It is estimated that approximately 80% of the fibers stimulated with left cervical VNS are afferent to the brain.<sup>42</sup> The first major intracerebral relay with cervical VNS is the nucleus tractus solitarius in the brain stem, whose widespread projections result in modulation of the locus ceruleus, dorsal raphe, hypothalamus, thalamus, amygdala, hippocampus, and multiple cortical regions.<sup>43,44</sup> VNS had shown antidepressant properties in animal models

Sackeim et al

of depression,<sup>45</sup> and encouraging effects on mood in epilepsy patients.<sup>46</sup> Thus, VNS offered a promising new method to impact on mood disorders by modulating deep brain nuclei with subsequent midbrain and cortical effects, in essence, a novel bottom-up approach to the treatment of mood disorders.

From the outset, it was recognized that VNS would be reserved for patients who had profound mood disturbance despite an extensive history of intensive antidepressant treatment, as it involved a surgical intervention, implanting a vagus nerve stimulator in a subcutaneous pocket in the chest area connected to a stimulating electrode which is wrapped around the vagus nerve in the neck. The first (pilot) investigation of VNS in TRD was the prospective, open-label D-01 study (see Table 1).16,17 (The "D-" prefix in the study identifier indicates that the study population comprised depressed patients, and the subsequent number identifies the particular study within this indication.) This study enrolled 60 patients across four US centers. Inclusion criteria required that the current MDE be at least 2 years in duration, or that patients had at least four lifetime MDEs. Treatment history was documented using the Antidepressant Treatment

History Form (ATHF),<sup>47,48</sup> with the requirements that patients had not benefited from adequate treatment with at least two antidepressant medications from different classes, and from at least one course of psychotherapy. In fact, in these DTD patients the average duration of the current major depressive episode (MDE) was 10 years, the average number of documented antidepressant treatment trials in the current MDE was approximately 16, and the average baseline score on the 28-item Hamilton Rating Scale for Depression (HRSD<sub>28</sub>) was 37, even though no patient met criteria for psychotic depression. In this first study, 40 of the 60 (67%) patients had a history of treatment with ECT.

Prior to this pilot study, the industry sponsor (Cyberonics, Inc.) asked a group of mood disorder experts what they would accept as a minimal response rate at one year that would support further exploration of VNS in TRD. The consensus was that to continue clinical trials at least 30% of the sample should be categorized as responders at one year. Thus, from the outset it was anticipated that the number of patients who might benefit could be relatively modest, and that in this population, achievement of sustained clinical benefit, as opposed to complete

Study	Publication	VNS +TAU (N)	TAU (N)	Design	Study Duration and Follow-Up		
D-01	Rush et al. (2000); <sup>16</sup> Sackeim et al. (2001) <sup>17</sup>	60	-	Open-label, prospective, single arm	24 months		
D-02	Rush et al. (2005) <sup>15</sup>	235	-	RCT, sham-controlled (10 weeks), then single arm, open label	24 months		
D-03	Schlaepfer et al. (2008) <sup>49</sup> Bajbouj et al. (2010) <sup>50</sup>	74	-	Open-label, prospective, single arm	24 months		
D-04	George et al. (2005) <sup>51</sup>		124	Open-label, prospective, single arm	24 months		
D-21	Aaronson et al. (2013) <sup>75</sup>	331	-	RCT of VNS dosing (3 arms)	12 months		
D-23	Aaronson et al. (2017) <sup>18</sup>	335	301	Open label, two arm, prospective registry	60 months		
Meta-analysis	Berry et al. (2013) <sup>20</sup>	1035	425	Meta-analysis of D-01, D-02, D-03, D-04, D-21, D-23	-		
Combined D-21 and D-23 with 5 year follow-up	Aaronson et al. (2017) <sup>18</sup>	494	301	Open label, two arm, prospective registry	60 months		
Meta-analysis	Bottomley et al. (2020) <sup>19</sup>	1171	409	Meta-analysis of 22 studies	-		

Table I	Clinical	Trials and	Meta-Analyses	of Vagus	Nerve	Stimulation	(VNS)	in the	Treatment	of Major	Depressive	Episodes
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**Notes:** The D-prefix in the study identifier indicates that the study population comprised depressed patients, and the subsequent number identifies the particular study within this indication. For example, D-01 was the first, pilot study of VNS in treatment-resistant depression using the NeuroCybernetic Prosthesis (NCP<sup>®</sup>) System (LivaNova USA, Inc.).

Abbreviations: VNS, vagus nerve stimulation; TAU, treatment-as-usual; RCT, randomized controlled trial.

remission, might meaningfully improve quality of life, and, perhaps, offer the best achievable result. All patients in this initial and all subsequent studies of VNS continued to receive treatment-as-usual (TAU), alone or combined with VNS. In other words, VNS was adjunctive to otherwise unconstrained treatment of the depression. Indeed, in this first pilot study 18 of 59 evaluable patients (30.5%) met response criteria at one year.<sup>16,17</sup>

A similar multi-site, open label, prospective, observational study (D-03) in 74 MDE patients was later conducted in the European Union.<sup>49,50</sup> Like the D-01 study participants, patients receiving VNS+TAU in D-03 showed progressive improvement over the first year. The response and remission rates after 3 months of VNS and TAU were 37% and 18%, respectively. After one year, these rates were 53% and 33%, respectively. In this study, the average time to achieve response status was 9 months.

# Randomized, Sham-Controlled and Treatment-as-Usual Studies Leading to FDA Approval

The D-01 and D-03 pilot studies were uncontrolled and open label. Patients received TAU in addition to VNS, raising the possibility that alterations in treatment regimens, other than the addition of VNS, were to some extent responsible for the observed clinical improvement. The industry sponsor used the findings of D-01 to design a multi-site, randomized, blinded, sham-controlled, pivotal D-02 trial that it hoped would support FDA regulatory approval of VNS for DTD (ClinicalTrials.gov Identifier: NCT00533832). This study examined antidepressant effects for up to 2 years following implantation. However, the blinded, randomized sham-controlled phase was only 10 weeks in duration (during the first two of which the VNS settings were gradually titrated upward), followed by single arm, open label, active treatment of all 235 patients.15,51,52

The primary outcome measure in this pivotal trial was the rate of response based on  $HRSD_{28}$  scores at the end of the 10-week, randomized, sham-controlled phase. This aspect of the design paralleled the methods used in shortterm, placebo-controlled, randomized clinical trials commonly used to establish the acute treatment phase efficacy with antidepressant medications.<sup>53</sup> At the end of the shamcontrolled period, adjunctive VNS with treatment as usual (VNS+TAU) had a 15% response rate compared with 10% in the sham control group, a non-significant difference. Thus, the study had failed to provide compelling Class I evidence regarding the efficacy of VNS over the 10-week period. The short duration of controlled treatment prior to the primary outcome time point likely contributed to the failure to observe a treatment effect. In addition, mean VNS current (0.67 mA) during the masked 10-week treatment period was considerably lower than the recommended current setting of  $1-2 \text{ m.}^{54}$ 

Positive findings from this trial provided grounds for arguing, however, that VNS had an important therapeutic role in the management of DTD. First, there was a significant difference between the blinded sham and active VNS conditions at the 10-week time point in selfreported depressive symptom severity (IDS-SR),<sup>55</sup> a secondary outcome measure. Second, after 12 months of VNS, antidepressant effects further improved, much like the progressive improvement observed in the D-01 and later D-03 studies.<sup>52</sup> At one year, approximately 30% of patients were classified as responders, whether based on HRSD<sub>28</sub>, Montgomery Åsberg Depression Rating Scale (MADRS),<sup>56</sup> or Clinical Global Impression Improvement (CGI-I)<sup>57</sup> ratings. Third, to provide long-term comparator data, a parallel TAU sample was collected and termed the D-04 study (see Table 1). Patients enrolled in the D-04 study were treated generally at the same sites and had similar clinical and treatment history characteristics as the D-02 sample, but they did not receive adjunctive VNS 51,58

The comparison with the non-randomized 12-month TAU group from the D-04 study showed that VNS+TAU resulted in superior antidepressant effects than TAU alone both over the entire 12-month period and in response rates at one year.<sup>51</sup> In essence, it appeared that the clinical benefits of VNS accrued over a longer time period than had ever been seen with a pharmacological or another neuromodulation intervention for MDE. The sham-controlled period was simply too short to adequately test the efficacy of VNS.

With the completion of the D-02 and D-04 studies, the industry sponsor prepared a submission to the FDA seeking clearance of adjunctive VNS in DTD, despite the negative findings from the sham-controlled phase. While this material was being prepared, the data on durability of benefit of VNS were examined.<sup>22,23</sup> Clearly, antidepressant interventions are of limited value if their benefits are only transient, as is the case with sleep deprivation.<sup>59,60</sup> Establishing sufficient durability of benefit is especially

at issue in DTD. The findings from the Sequenced Treatment Alternatives to Relieve Depression (STAR\*D) study later demonstrated that with increasing levels of prospectively identified treatment resistance there is both a reduced probability of remitting with a new treatment and, if remission is achieved, an increased probability of relapse and loss of benefit during the subsequent year.<sup>61</sup> Indeed, the conjoint probability of both remitting and sustaining the remission for one year was less than 5% at the third and fourth levels of STAR\*D.<sup>62</sup> As noted, there is similar evidence in ECT samples where the degree of medication resistance has been found to predict both acute ECT clinical outcome<sup>63–65</sup> and post-ECT relapse rate.<sup>66–69</sup>

The findings on durability of benefit were striking, and provided strong evidence that VNS was a clinically valuable intervention in DTD. Across the D-01 and D-02 studies, early responders (within 3 months of starting VNS) and late responders (responders at 12 months and not 3 months) were identified.<sup>22</sup> For the early responders, outcomes at 12 months and 24 months were examined. while 24-month outcomes were examined for late responders. For early responders, 63-72% showed substantial clinical benefit ( $\geq 40\%$  improvement in HRSD scores relative to baseline) at 12 months, and these rates were 72-77% at 24 months. Similarly, 65-79% of late responders continued to show substantial clinical benefit at 24 months. These high rates of continued improvement were maintained throughout the follow-up periods. Analyses of serial symptom scores, both clinician-rated and self-report, also demonstrated that symptomatic improvement, once achieved, was generally stable throughout follow-up. In other words, despite their extraordinary levels of illness severity, chronicity, and treatment resistance, patients in the D-01 and D-02 studies who benefited from VNS sustained their clinical gains at remarkably high rates. The fact that VNS is administered continuously, and without issues of compliance, may have contributed to its notable durability of benefit.<sup>22</sup> It has also been hypothesized that mood disorder treatments with relatively slow onset of therapeutic action, like VNS, may exhibit greater persistence of benefit than interventions where clinical benefit is rapidly achieved, e.g., ketamine or ECT.<sup>70</sup>

The FDA convened an advisory panel in June, 2004 to review the evidence regarding VNS in DTD and included individuals with expertise in psychopharmacology and ECT. After presentation of the evidence, the vote was split, with the majority of the panel recommending FDA approval of VNS for this indication. However, despite the positive recommendation of the advisory panel, the FDA issued a preliminary non-approval letter. The absence of Class I evidence unequivocally demonstrating superior efficacy relative to sham treatment was considered an insurmountable limitation. Ultimately, the long-term data demonstrating the sustained clinical benefit as compared with TAU and the findings of strong durability of benefit led to a re-assessment of the application. On July 15, 2005, the FDA issued a final ruling, stating that

The VNS Therapy System is indicated for the adjunctive longterm treatment of chronic or recurrent depression for patients 18 years of age or older who are experiencing a major depressive episode and have not had an adequate response to four or more adequate antidepressant treatments.<sup>71</sup>

It appeared that the absence of alternative treatments known to be effective for DTD, and the evidence regarding durability of benefit were particularly influential.

As has become apparent, regulatory approval or clearance of a medical device does not guarantee that public or private insurers will reimburse patients or providers. On May 4, 2007, the Centers for Medicare and Medicaid Services (CMS) issued a non-coverage determination for VNS Therapy in TRD on the basis of insufficient evidence of efficacy.<sup>72</sup> At the heart of the CMS' reservation was the failure of the sham-controlled D-02 study to unequivocally demonstrate efficacy. The rejection of coverage by CMS was followed by non-coverage policies issued by private insurers. Since 2005, in the United States VNS has been a FDA-approved treatment for DTD, but has lacked coverage by government and commercial payers. Since the costs of the device and its surgical implantation are significant, VNS has been out of the reach of DTD patients unless they could self-pay or received the treatment pro bono as part of a research protocol. This uncertainty about the merits of VNS in DTD, as expressed by CMS, also has been reflected in inconsistent policies among European and other countries regarding the use of VNS in DTD, often leading to barriers in access.<sup>73,74</sup>

Most clinicians who are aware of the history of VNS therapy development may recall a period of initial excitement about a potential new treatment for DTD, the convoluted path to FDA approval and then the subsequent disappointment with the denial of insurance coverage. Fortunately, since then there have been two major developments that have generated renewed interest in VNS for this population.

# Post-Approval Randomized Trial and Registry Studies

First, research on VNS in TRD continued after the D-02 pivotal trial. The D-21 study constituted a second multisite. double-blind. randomized trial of VNS (ClinicalTrials.gov Identifier: NCT00305565).75 In this study, 310 DTD patients were randomly assigned to three different doses of VNS: low dose (output current of 0.25 mA; pulse width of 130 µs), medium dose (output current of 0.5-1.0 mA, pulse width of 250 µs), and high dose (output current of 1.25–1.5 mA, pulse width of 250 µs). The FDA had requested this post-marketing study, since a dose finding investigation had not been conducted in DTD, and stimulation parameters in previous DTD research were largely informed by the research in epilepsy.

The D-21 study provided another opportunity to establish the efficacy of VNS in DTD under randomized, controlled conditions. It was hypothesized that the low dose condition would be less effective than either the moderate or high dose condition, with the reduced therapeutic properties due to a weak level of stimulation. Indeed, in the field of ECT, it is well established that manipulations of electrical dosing and electrode placement strongly influence the efficacy of the intervention.67,76-78 In manv respects, the demonstrations that such technical factors strongly determine ECT clinical outcome provide stronger evidence of ECT efficacy than sham-controlled (anesthesia alone) trials. Similarly, the D-21 trial, in addition to investigating optimal VNS dosing, was intended to provide key data regarding the efficacy of the intervention. The fact that dose-response relations had been demonstrated for VNS in epilepsy provided further grounds for the D-21 study.79

The randomized controlled phase in D-21 lasted for 22 weeks, a longer time frame than D-02, and after this phase, dosing could be optimized for each patient with outcome assessment continuing until 50 weeks. Across all three dosage groups, significant antidepressant effects were observed at the end of the 22-week acute phase, but with additional symptom reduction occurring at the end of the 50-week long-term phase. Contrary to the hypothesis, the three dosage groups did not differ in antidepressant efficacy at the end of the 22-week acute phase. Rather, across patients (ignoring the treatment assignments), the total electrical intensity (charge) administered per day was related to symptom severity: a higher daily charge was associated with greater depressive symptom reduction.

Furthermore, patients in the medium and high dosage groups who were responders at the end of the acute phase (22 weeks) were significantly more likely to maintain response at the 50-week time point than patients randomized to the low dosage group.

In retrospect, the failure to demonstrate a doseresponse separation at the end of the acute phase might be attributable to two factors. As in the preceding research on VNS in DTD, clinical improvement continued through the 50-week study period, so the 22-week acute phase did not fully capture this phenomenon. Second, the randomization of patients to different device output intensities did not account for individual differences in dosing needs. It is routine with neuromodulation interventions such as TMS and ECT to titrate the stimulation intensity for each individual relative to a neurophysiological biomarker criterion. For example, in TMS, the intensity of repetitive magnetic pulses is usually based on the intensity of a single magnetic pulse required to reliably evoke a response from the representation of a specific muscle in motor cortex (e.g., motor evoked potential or finger twitch).<sup>80,81</sup> Similarly in ECT dosing is relative to the seizure threshold, often identified for each individual using an empirical titration procedure, where electrical intensity is progressively increased until a generalized seizure is evoked.<sup>82,83</sup> In VNS, individual differences in vagus nerve anatomy, positioning of the stimulating electrode, effective stimulation area, tissue conductivity, and other factors may have substantial impact on the afferent stimulation. The variability introduced by these individual difference factors may obscure relations with absolute stimulus intensity, as defined by the treatment group assignments in the D-21 study. For example, in ECT, absolute electrical dosage (charge) does not correlate with efficacy or cognitive side effects, while electrical dosage relative to the individual's seizure threshold shows consistent associations.76,83 In the absence of a biomarker to guide VNS dosing, the existing practice is to progressively increase the current of the VNS pulse to the maximally tolerated intensity, essentially titrating against side effects. Indeed, the secondary findings in D-21 suggested that higher dosage levels produce stronger and more durable therapeutic effects.

As another condition of the original FDA approval, a registry was implemented in which DTD patients treated with VNS+TAU were followed for up to 5 years, as well as comparable patients who received only TAU. In the D-23 study, 335 patients who received VNS+TAU and 301 patients who received only TAU were enrolled in the registry (ClinicalTrials.gov Identifier: NCT00320372). Additionally, 159 patients from D-21 who received VNS +TAU were also followed as registry participants. Aaronson et al.<sup>18</sup> examined the clinical outcomes over a 5-year period of 494 patients treated with adjunctive VNS and 301 TAU-treated patients (see Table 1).

The 5-year cumulative first-time response (67.6% vs 40.9%) and remission (43.3% v. 25.7%) rates were greater in the VNS+TAU group compared with TAU alone. The adjunctive VNS group also had advantages in time to response and remission (shorter with VNS) and time to recurrence (longer with VNS). This therapeutic superiority of adjunctive VNS compared with TAU was consistent across unipolar and bipolar depression subtypes, and patients with and without a co-morbid generalized anxiety disorder, and the magnitude of the effects appeared clinically meaningful. Of note, the advantage of VNS+TAU over TAU alone in long-term outcome pertained both to patients with a history of positive ECT response and those who did not appear to benefit from ECT.

A separate report based on the D-23 registry data examined durability of benefit.<sup>24</sup> Patients receiving VNS +TAU who met response criteria were less likely to relapse than TAU only responders. The interval between response and relapse was also longer among VNS+TAU responders than TAU only responders. Fast or slow onset of response was not predictive of its durability.

# Meta-Analyses of the VNS Literature in DTD

Several comprehensive reviews and meta-analyses have been reported on VNS in DTD.<sup>19,20,84–86</sup> Berry et al.<sup>20</sup> conducted a meta-analysis across the studies listed in Table 1, involving 1035 patients treated with VNS+TAU and 425 patients treated only with TAU. Bottomley and colleagues<sup>19</sup> more broadly examined 22 studies of VNS or TAU in their meta-analysis, including retrospective case series. They compared outcomes in 1171 patients treated with VNS+TAU and 409 patients treated with only TAU.

The findings of these two meta-analyses were consistent. Patients treated with VNS+TAU were approximately three times more likely to achieve response and nearly five times more likely to achieve remission than patients treated with TAU only. The onset of clinical benefit was often slow, with twice as many patients classified as responders after one year of VNS compared with 6 months of treatment, and there was evidence of continued improvement up to 2 years after implantation. The one-year response rate with VNS+TAU ranged from 30–40%, compared with a 12–18% response rate with TAU. In addition, one of the meta-analyses also provided evidence on the issue of durability.<sup>20</sup> In patients who were responders at 24 weeks the likelihood of sustained response at 96 weeks was nearly 3.5 times greater in those treated with VNS +TAU compared with TAU alone.

### The RECOVER Study

The D-23 VNS registry contains the largest prospective sample ever collected of patients with documented TRD and the longest follow-up of patients treated for episodes of major depression. The findings that have emerged in recent years have affirmed the therapeutic superiority of VNS+TAU compared with TAU alone. In particular, it appears that relative to TAU alone, patients receiving VNS+TAU are considerably more likely to both achieve meaningful clinical benefit and to sustain that benefit. However, these conclusions derive mainly from open label, non-randomized comparisons and case series. Given the costs of the procedure, the promise of VNS in DTD may remain unfulfilled unless the coverage issue is addressed.

The second development prompting renewed interest in VNS for DTD may resolve the problem with coverage. The evidence emerging from the D-23 study prompted renewed interest from CMS in evaluating VNS for DTD. First, CMS convened an expert panel [Medicare Evidence Development and Coverage Advisory Committee (MEDCAC)] in April 2016 to determine whether patients with DTD/TRD can be accurately identified and their outcomes reliably assessed. Both prerequisites were confirmed by the panel and also later by a CMScommissioned technology assessment, sponsored by the Agency for Healthcare Research and Quality.<sup>87</sup> The industry sponsor filed a formal request for reconsideration to CMS in October 2017 and, in February 2019, CMS issued a National Coverage Determination regarding VNS.<sup>88</sup> CMS stipulated that it would

cover FDA approved vagus nerve stimulation (VNS) devices for treatment resistant depression (TRD) through Coverage with Evidence Development (CED) when offered in a CMS approved, double-blind, randomized, placebo-controlled trial with a follow-up duration of at least one year.

Through the CED mechanism, CMS committed significant financial resources to support a definitive trial that could provide the critical Class 1 evidence needed to recommend or deny coverage by Medicare for VNS for DTD. On September 4, 2019, CMS approved such a trial with LivaNova as the sponsor (ClincalTrials.gov Number: NCT03887715).

The RECOVER (A PRospective, Multi-cEnter, Randomized Controlled Blinded Trial DemOnstrating the Safety and Effectiveness of VNS Therapy<sup>®</sup> System as AdjunctivE Therapy Versus a No Stimulation Control in Subjects With Treatment-Resistant Depression, clinicatrials.gov NCT03887715) trial protocol has been published,<sup>89</sup> and the first patient enrolled on September 26, 2019. Up to 1100 DTD patients (to yield up to 500 patients with unipolar and 500 patients with bipolar disorder – all in an MDE upon entry) will be recruited at up to 100 US sites. The trial has three key and unusual features.

First, unlike many Medicare beneficiaries, patients with DTD are typically younger than 65 years old and qualify for Medicare benefits after being found eligible for Social Security Disability. In essence, CMS coverage defines a DTD sample that has marked and longstanding functional impairment due to their mood disorder, in addition to well documented treatment-resistance and illness chronicity.

Second, the trial design randomizes patients to active VNS+TAU or sham VNS+TAU (implantation but no stimulation) for one year. After this blinded, randomized, sham-controlled phase, all patients receive active VNS and participate in a long-term registry that documents outcomes for 5 years following implantation (4 years following the RCT). A one-year period of sham treatment is without precedent. This duration was selected given the slow and progressive rate of improvement consistently seen with VNS in DTD<sup>17,18,52</sup> and the desire to address lessons from past studies whose randomized controlled phase was too brief. Of note, patients in both the sham and active groups receive TAU. This means that, while significant treatment alterations are discouraged, patient providers can nonetheless offer alternative treatments they deem advisable during the study, including maintenance ECT. The one-year, controlled period is a compromise. A longer period after surgical implantation in which active treatment with VNS is withheld would be dubious on ethical grounds. However, the longest feasible randomized controlled period is likely the most informative, given that the differences between VNS +TAU and TAU progress over more than a year and are then maintained.

Third, the outcomes metrics used in this trial are distinct from those used in short-term trials of antidepressant medications and neuromodulation interventions. Most commonly, antidepressant efficacy studies contrast treatment groups in depression symptom severity scores or rates of response or remission at a single acute study endpoint. With VNS in DTD it is evident that clinical benefit accrues over a long and quite variable period of time. Furthermore, DTD patients may benefit substantially from degrees of symptomatic improvement that fall short of remission, and remission may be elusive or fleeting for the majority of these patients. It also appears that, at least with pharmacological treatment and ECT, degree of treatment resistance predicts likelihood of relapse once benefit is obtained. Consequently, in DTD it would seem imperative on both scientific and clinical grounds to integrate information on the likelihood of clinically meaningful improvement with the durability of this improvement when deriving outcome measures.

The primary outcome in the RECOVER study is the percent of time during the 12-month randomized controlled phase during which the patients met criteria for response on the MADRS.<sup>56</sup> In essence this metric combines information on the achievement of the outcome and its duration during the key study period. Secondary outcomes include the time to first attaining response (and remission) and the maximum consecutive period in response (and remission). Each of these outcome measures combine attainment of a clinical goal with either a measure of its duration or the speed of attainment.

In parallel with the RECOVER study, additional real world data are needed to examine the effects of VNS on long-term outcomes in multiple domains impacted by DTD (e.g., work productivity, cognition, anxiety). A new longitudinal observational study, termed the RESTORE-LIFE trial (A Global PRospective, Multi-cEnter, ObServational Post-markeT Study tO Assess shoRt, Mid and Long-term Effectiveness and Efficiency of VNS Therapy as Adjunctive Therapy in reaL-world patIents With diFficult to Treat dEpression) (ClincalTrials.gov number: NCT03320304), aims to recruit, at approximately 80 centers globally, a minimum of 500 patients with DTD treated with VNS and document these outcomes over a period of up to 60 months.

#### Implications and Conclusions

The findings over the past two decades of clinical trials of VNS informed the design of the RECOVER trial, and they have implications more broadly for the study of therapeutics in DTD. First, it is clear that antidepressant treatments radically differ in their speed of therapeutic action. On the one hand, marked therapeutic effects can be observed within hours of treatment with ketamine<sup>90</sup> or esketamine,<sup>91</sup> within days with ECT,<sup>92,93</sup> weeks with standard antidepressant medications<sup>94</sup> or TMS,<sup>6</sup> and months to years with VNS.<sup>19,20</sup> Depending on the intervention, different controlled observation periods are needed to capture these differences in therapeutic action and to document maximal therapeutic effects.

Sham-controlled periods of 3 months have been used to evaluate the safety and efficacy of deep brain stimulation (DBS) to the internal globus pallidus nucleus for dystonia.95 the subthalamic nucleus in Parkinson's disease,96 the anterior nucleus of the thalamus for partial epilepsy,<sup>97,98</sup> and various targets in obsessive-compulsive disorder.<sup>99</sup> To our knowledge, a sham-controlled period of 12 months has never been attempted with a brain stimulation treatment. While the long latency for maximal therapeutic effect with VNS necessitates the long sham period, it undoubtedly introduces its own challenges. Maintenance of the blind for some patients may be problematic over such a long period, although there is no evidence that the blind would be more compromised over a 12-month period than a 3-month period. Indeed, dissociation between a progressive improvement in symptoms scores with no change in unblinding could provide evidence that symptomatic change was not attributable to patient knowledge of the treatment conditions. However, precisely because use of a long controlled observation period may challenge integrity of the patient blind, the primary outcomes measures in the RECOVER trial are completed by a team of off-site central raters who have no prior information about the study design, or the individual patient and their timepoint in the study.

Another implication of the prior investigations of VNS is that the measures of therapeutic success traditionally used in antidepressant treatment trials may be inappropriate when applied to DTD.<sup>9,10</sup> In recent years, the goal of antidepressant treatment has generally shifted from the attainment of symptomatic response to symptomatic remission, as the extent of residual post-treatment symptoms is believed to negatively impact on durability of benefit and quality of life.<sup>100,101</sup> However, in DTD remission may be rarely achieved, and only fleeting in persistence. Rather, in the VNS trials to date patients who achieved either response or remission showed strong durability of benefit.<sup>18,22,24</sup> In these patients there was also evidence that degrees of symptomatic improvement less than the traditional threshold of 50% were associated with meaningful improvement in quality of life.<sup>13</sup> It is noteworthy that the 50% criterion for declaring response is traditionally applied across all types of antidepressant treatment and depressed patient populations. It was derived largely from early experience with antidepressant medications and ECT in non-resistant, treatment-naïve samples. In schizophrenia and obsessive compulsive disorder, lower thresholds for symptom change are commonly used when designating response. New empirical investigations are needed to determine within DTD samples the minimum depressive symptom change associated with acceptable durability of benefit and persistent improvement in quality of life.<sup>21</sup>

Regulatory approval of antidepressant medications and medical devices to treat MDE are based mainly on the findings of short-term acute treatment trials. In patients with chronic and/or highly recurrent illness, short-term outcomes at a uniform time point may not be reliable efficacy indicators due to an admixture of variable time to achieve initial benefit, limited extent of benefit, and variation in the durability of benefit.<sup>102</sup> Antidepressant interventions should be evaluated both in terms of the probability of achieving a benefit and the probability of sustaining that benefit once achieved, i.e., the conjoint probability of both obtaining and sustaining benefit.<sup>70</sup> While VNS for DTD may benefit only a minority of patients when assessed by rate of initial response, its apparent strong durability of benefit is certainly a fundamental consideration in evaluating its overall efficacy. The conundrum, of course, is that durability of benefit is optimally assessed over a long time frame, perhaps a period of several years, which is impractical when using a sham- or placebo-controlled trial design.

Finally, the metrics used to quantify clinical outcomes may need rethinking. Across many chronic medical disorders, the most common outcome measures are "snapshots" of illness manifestations at specific time points. This is especially the case when categorical outcomes, like response and remission, are examined. Such snapshots do not necessarily provide reliable indicators of benefit, as would be obtained with repeated measurement. Furthermore, such snapshots fail to integrate information on symptom manifestation over time, and thus cannot adequately address the degree of sustained benefit associated with antidepressant interventions. New approaches need to be evaluated that integrate symptom manifestations over time, thereby providing new measures of the long-term and sustained impact of antidepressant treatments for DTD.

# **Abbreviations**

CMS, Centers for Medicare and Medicaid Services; DBS, deep brain stimulation; DTD, difficult-to-treat depression; ECT, electroconvulsive therapy; FDA, Food and Drug Administration; MDE, major depressive episode; TMS, transcranial magnetic stimulation; TRD, treatmentresistant depression; VNS, vagus nerve stimulation.

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